SELECT BOARD MEETING

Monday, February 1 − 6:30 p.m. Town Room, Town Hall

MINUTES

Call to order:

Meeting was called to order by Ms. O'Keeffe at 6:30 p.m.

Attendance:

Present: Stephanie O'Keeffe (Chair), Alisa Brewer, Aaron Hayden (Clerk pro-tem), Diana Stein, Gerry Weiss, Larry Shaffer (Town Manager), John Musante (Asst. Town Manager)

Others presenting: Nancy Gordon

Public comment: Nancy Gordon presented her personally financed survey of 278 randomly selected recent voter's preference on issues related to an over-ride. The survey showed more support for an override than similar surveys in 2007 and 2008.

Quarterly budget update: (Copy of report is on-line)

John Musante presented the Select Board the quarterly update of the Town budget. He noted that the budget was smaller than the year before and very difficult. Also that at the mid point we were half way through most expenditures and had received half the revenue as expected.

Gerry Weiss asked about where the annual surplus goes

John Musante explained it went to Free Cash – He explained that several years ago the reserves were allowed to fall to a level low enough that our bond rating fell and cost of borrowing increased. Today we have an excellent bond rating because we have been building reserves and are executing our financial plan. He also noted that Free Cash does not simply grow by the surplus each year, last year we spent \$.9m from Free Cash to support Marks Meadow School.

Stephanie O'Keeffe noted that last year's surplus also went into free cash balance

Larry Shaffer added that the surplus results from 2 sources; revenues that exceed expectation, a favorable change in a contract, gift or new bldg permits and good management by dept heads.

Stephanie O'Keeffe asked whether we knew that the new model for funding LSSE was working since we are half way through the year and how well it was tracking.

Larry Shaffer noted that revenue was less than expected and the model needed to be recalibrated going forward. LSSE is evaluating all its programs partly on its cost to operate which was not possible before.

Stephanie O'Keeffe mentioned that this new model has dramatically less tax support and Larry Shaffer noted it was an 83% reduction of tax support.

Alisa Brewer noted another position was cut out of the FY 10 LSSE budget.

Presentation and update on the North Amherst PRP:

Larry Shaffer reported that with the help of a strong team there is a proposal for Town Meeting to consider. The project to get a large tenant for this property is an important step toward the goal of increasing the tax base by \$200m in the years and can increase tax collections by \$1.6m each year which will help the municipal budget.

Mr Shaffer has worked with the Patterson for the conveyance of 60 acres to the Town first by a no cost "pre-option" (pre-Town Meeting) and three year long options of \$40k each year until the Town can execute a purchase and sale agreement.

Gerry Weiss wanted clarification on the option:

Larry Shaffer explained the option is the gateway to pursue funding and building infrastructure and finding a tenant without the risk of the property being sold elsewhere. There should be an article in Town Meeting this spring to support the option. The options also give us priority access to 43D grants and an expedited (State) permitting process including up to a \$100k grant to study infrastructure and marketing this major site.

Gerry Weiss asked if users outside of those allowed by PRP zoning were going to be considered:

Larry Shaffer assured us that the project will have to fit in PRP – the existing range of uses allowed in our PRP is a great way to start to sell project area.

Ultimately the options could lead us to a 90 year lease with 7 increments; after 25 years we can buy the property for \$5m plus a cpi increase. The user of the site will be assigned the lease, the Town will not pay any of the lease. There are nearby properties that might be purchased to add to this area.

The project needs the support of the Town to succeed – we have the resources the private sector doesn't to get it ready especially infrastructure permitting.

Stephanie O'Keeffe wanted to know the link between Town infrastructure and the tax base.

Larry Shaffer answered that this \$100M project will net \$1.6 m annually. The infrastructure installed depends on end user's need for water, sewage and road improvements which will cost on the order of \$2-5m. Infrastructure funding can come

from grants or Development Incremental Financing from taxes (a provision of MGL Chapter 43D)

Alisa Brewer asked whether the Town Meeting article would be from the Planning Board since it involves Chapter 43D.

Larry Shaffer didn't know but would love to have PB endorsement. It includes an expedited permit process.

Alisa Brewer ask whether a 43D application is a Planning Board responsibility and if they have time in their schedule to be ready before Town Meeting

Larry Shaffer explained that 43D allows us to access grants from the State and expedites the State permit process. We don't need to speed up our permit process especially since Amherst permitting goes well. Mr Shaffer is looking forward to presenting the project to all the permitting boards. Those boards have time frames but we will not be required to speed up our process.

Gerry Weiss as if the request for \$40k for the first year's option will be before Town Meeting as part of the FY 11 budget

Stephanie O'Keefe wondered if the expenses will be paid by project taxes, how to answer the inevitable question.

Larry Shaffer replied the (\$40k) option makes area more attractive to end user and improves our ability to access property. An option allows us to dictate process for 3 years.

Gerry Weiss asked about the size of the current commercial tax base.

Larry Shaffer recalling the numbers stated we had about \$2B in total tax base and \$70m in commercial tax base - the goal is to expand the commercial tax base by \$200m in 10 yrs. This project goes half way.

Alisa Brewer noted that Amherst wasn't alone looking to do this kind of project. We're joining Belchertown, Northampton and Greenfield in this kind of work and we might be able to learn from their experience.

Stephanie O'Keeffe noted that this project is definitely in line with Select Board's intentions for expanding tax base.

Town Manager's Report:

League of Women Voters hosted a forum on the Town's emergency preparedness'. The Fire Department, Police Department, and Health Department joined Mr. Shaffer in presenting and answering questions. Watch for the re-runs on ACTV.

The Bangs Center space is being reorganized since Health Services were moved from the top floor to the first to be more accessible and Social Service and a fitness room from Cooley Dickinson will be on the top floor. Also way-finding is being reviewed to add electronic signs. Mr. Shaffer had been meeting with the Board of Health and Council on Aging about changes in the Bangs.

Alisa Brewer wanted us to all acknowledge that Mike Kent has taken a position as chief away from Amherst and we will miss him.

Larry Shaffer appreciated that Police Captain Kent was a Cop's Cop that he will miss him and his special relationship with UMass.

<u>Litigation status</u> (packet material on line)

Larry Shaffer presented the report which is broken into three parts; closed litigation, active labor disputes and outside litigation. Many cases were closed last year and the remaining are relatively few for a Town the size of Amherst. There still are some cases that involve land use

Personnel Policies

Gerry Weiss requested the Select Board comment on our role with exit interviews which is good personnel management. His main thought is to have Personal Board conduct the interview, who would then report to the interviewee's and that persons' supervisor. This would assure that two levels of supervision are always involved and benefit.

Diana Stein noted that often people don't want to do them (exit interviews) since they might impact future employment in a small community like ours.

Gerry Weiss felt it important to engage in the new process IF the interview is done since it is a voluntary process.

Larry Shaffer noted that we do exit interviews but don't commit the results to writing to encourage people to do them. The information gleaned is very valuable.

Stephanie O'Keeffe felt the Select Board should be notified of the exit interview if it involves the Town Manager.

Gerry Weiss will work to create a policy on exit interviews that fits into current personnel guidelines for presenting to the Select Board as a proposal.

Minutes Tabled until next meeting

<u>Malt Liquor License</u> Diana Stein moved to accept an application by the University of Massachusetts for a special license for February 10th between 5 and 9pm. Aaron Hayden seconded and the motion passed unanimously.

FY 11 Budget questions:

Stephanie O'Keefe presented this recurring agenda item as our opportunity, on close review of the budget, to ask specific questions on the budget. She also reminded us that it is good to e-mail questions ahead of time to allow a more complete answer:

Gerry Weiss noted the uncomfortable situation in budgeting COLA amounts for non-union employees of 0% increase, before the Personal Board has advised the Select Board of their vote. He stated that Personnel Board will vote on the non-union COLAs for FY 11 on Feb 5th.

Stephanie O'Keeffe noted the 0% increase has been discussed for many weeks by the Select Board and that it the Personnel Board has had plenty of time to consider their support of it.

Larry Shaffer noted that the process of budgeting 0% first, before Personnel board had their vote was a matter of budget process not disrespect for the Personnel Board, which did indeed know of the 0% cola for weeks.

Gerry Weiss commented that a complication in the timing of the process is that others have a contracted COLA while non-union workers is at a disadvantage – and the non-union employees include some earning the lowest wages. The Town Manager's procedure was "perfect" but still uncomfortable so Mr. Weiss shared his discomfort with the Personnel Board. The Board decided to meet as a board and make a decision without going to rank and file since they were rushing to get done before the February 12th deadline.

Larry Shaffer has spoken with the non-union employees explaining his dedication to keeping as many people as possible on staff and how reducing the COLA helps.

Gerry Weiss asked whether a 0% COLA would preclude 2 lay-offs?

Larry Shaffer answered that it was likely.

Gerry Weiss asked about surpluses – we are aware they occur because of good budgeting by staff – whether the Select Board would want the trend to continue or not – maybe we could use it for something.

Diana Stein felt the surplus is a critical budget cushion.

Aaron Hayden noted that the recent modest increases in the Free Cash, that the surplus has allowed, saved the Town significant money because the increasing surplus reduced borrowing costs.

Alisa Brewer noted the need for the Select Board that we are aware of the surplus as a pleasant surprise

Larry Shaffer reminded us that the Finance Committee and Facilitation for Community Choices Committee both recommend the reserve grow. Also that the dangerously low levels in past have exacerbated the structural deficit.

Gerry Weiss will discuss these issues with Budget Coordinating Group.

Budget Coordinating Group update (handout attached)

Stephanie O'Keeffe described the make-up of the committee with representatives from the Select Board, School Committee, Finance Committee, Library Trustees and Town staff. The BCG is moving forward from last year's process (which just dealt with cuts) and is trying to better protect the core as recommended by the FCCC. The BCG is working to understand budget priorities and recommend an override:

February, 8th the final draft of override is to be ready February 12th the final draft will be approved

Right now a \$1.9m override seems to be the likely number that will restore the most vital cuts. The cut list has also been reduced by the recent change in the State funding picture. BCG will distribute restorations proportionally among budgets to restore the absolute worst cuts. For the Town a restoration of \$350k restores all AFD and APD cuts.

Diana Stein stated the getting an override this year allows us in following year to collect the full 2 1/2 % increase even if we don't collect the full override amount this year. She asked what happens if we need more than the override and state aid provides this year?

Stephanie O'Keeffe replied that we go to the cut list.

Gerry Weiss added that another option is for Town Meeting to appropriate funds from free cash.

Alisa Brewer noted the need, then, to have the cut list organized to match new funds with cut order (BCG is working on such a document; we'll have final draft of it Monday).

Gerry Weiss noted the Select Board and Library have their cut list but not the School Committee.

Stephanie O'Keeffe noted the School Committees are working as fast as they can in parallel with BCG process.

Decision: Gerry Weiss moved to remove cutting street lights from our restoration list Alisa Brewer seconded

Discussion:

Diana Stein is concerned that the town will be "depressing" and less safe without the lights

Aaron Hayden noted that adhering to the principle of dark skies would turn certain lights off in any event. Also the process for selecting the lights will be a careful one making sure to keep lights that protect the welfare of the Town on.

Stephanie O'Keefe noted that the citizens who vote for the override and still see "their" street light turned off might not understand and be upset.

Vote:3 Yes (Brewer, Hayden, Weiss), 2 No (O'Keeffe, Stein)

Updates

Warming Shelter

Gerry Weiss reported that the warming shelter is alive and well and serving 15-18 people each night. There have been 30 individuals using the shelter which gives us an idea of the need for it. There are 2 paid staff supported by the Waxman settlement and a huge volunteer and donated food effort coordinated by Kevin Noonan (please check out knoonan.com with chart for volunteer times and food pledges). Contact knoonan@knoonan.com. Mr. Weiss gave credit to Mr Noonan for creating positive atmosphere at the shelter. Mr Weiss also appreciated the help the effort has reveived from the APD (they even delivered soup one night). Also he gave thanks to the 1st Baptist Church for their support of space and members who have given their support. The effort was well coordinated all around.

Energy Task Force, Diana Stein reported the ETF is having their Energy Fair on March 24th

The Disabled Access Advisory Committee, Gerry Weiss reported that the DAAC will be looking at accessibility issues in the Mill River Park which is not accessible generally. Their recent work on curb cuts at Rte 63 may become a secondary issue to general access. The DAAC is also looking at 2 restaurants in town because of their accessibility. Alisa Brewer noted that the Mill River Playground is accessible.

Public Works Commission: Aaron Hayden Reported that the PWC completed their sidewalk plowing policy and the Select Board will get to review it very soon.

School Committee, Stephanie O'Keeffe noted that, starting February 2nd School Committee meetings will be live on ACTV from Town Room with a new beginning time of 6:30 pm.

<u>Encouraging minutes and agendas from committees</u>. Publicizing committee agendas and minutes is important for the community learning about the critical function of the committees and the committee to encourage public engagement. The Select board expects committees to post their minutes regularly.

Each Select Board member is to speak with their liaison committees' chairs to get a report on their posting of minutes and agendas to the Town website..

Alisa Brewer commented that posting is not required by state law but Amherst expects it.

Stephanie O'Keefe offered that Kris Pacunas will train anyone how to put minutes up on the web.

Larry Shaffer will research and report back on the process.

Diana Stein observed that it is sometime a difficult job to compile and publish minutes.

Aaron Hayden offered to compile an e-mail list of committee chairs as a tool to engage them with the process and importance of getting their committee minutes up in a timely manner.

Alisa Brewer would love to have agendas posted, it gives citizens an opportunity to be involved with the committee business before hand, but posting minutes is critical. The actual legal requirements for minutes are much less than the typical minutes kept, the fullness and accuracy are Amherst traditions. Committees that have long times between meetings can post draft minutes

<u>Annual report</u> material will be forwarded from Alisa Brewer to Stephanie O'Keeffe for printing.

Stephanie O'Keeffe reminded all that February 12th is the deadline for annual reports from all committees.

Calendar

Dates for Town Meeting are set. Diana Stein will check to see if the celebration of the Jewish Holiday Shavout should preclude a meeting on May 19th

Alisa Brewer suggested that citizen's petitions be brought in before the deadline so they can be edited if needed.

Adjourn 10:20 without objection

Respectfully submitted;

Aaron Hayden